

change. "In the end, I felt like it's all about grassroots—that was where change was going to come from," she said.

When Wonnacott landed the job at NOFA-VT shortly after finishing school, she built on her thesis contacts to launch that grassroots effort. In the mid-'80s, Wonnacott recalled, "organic was really the underground." Farmers told her they didn't label produce organic because customers would assume it had worms. "People thought it was just hippies playing around," she said. "It wasn't respected."

Her goal, Wonnacott said, was to raise the status of the movement and provide support to farmers in the pre-internet age. She also prioritized developing a farmer-driven organic certification program with lengthy discussions to hash out standards. "For me, fascinated by movement building, by how groups make decisions, these were really amazing meetings," Wonnacott said.

Jack Lazor of Butterworks Farm in Westfield met Wonnacott when she was a graduate student and worked helping to deliver the farm's yogurt to stores. He was part of the first community forum she later led in her new NOFA-VT role. "She did it all at the beginning," Lazor said. "She built this thing up through goodwill and positive forces. She's a force, but a gentle force." At the time, organic standards were not consistent state to state, and Wonnacott soon found herself at the center of a sea change.

Organic was growing rapidly, she recalled: "Sen. Leahy came to me. There was a lot of interest from California to create a level playing field for interstate trade. He wanted to know, 'What does Vermont think of this?'" Wonnacott and other organic pioneers were both nervous and hopeful about federal involvement. "It's hard when you've been an underdog not to be totally wowed by the attention and money for research and organic support," she said. It soon became clear, she said, that a national organic program "was going to move forward with or without us and we had to put our energy into making it the best it could be."

Pragmatism is a Wonnacott hallmark, according to Megan Camp, vice president and program director at Shelburne Farms. The two women served together on a statewide council alongside diverse agriculture community representatives. Tension would occasionally arise, Camp acknowledged: "Some people would pound the table, point fingers. Enid would make the same argument firmly, but always listening, able to hear multiple perspectives."

Wonnacott believes strongly that it doesn't help to label types of farming as "good" or "bad." But she recognizes that her approach has disappointed some. "We're a really inclusive organization, and that's been really important to me," she said. "We want to move all farmers along the sustainability spectrum, never be organic elitist, never say this is the only way you can farm. 'It's been a conflict for some staff and some board members over the years, absolutely,'" Wonnacott continued.

This was particularly evident when the local food movement gathered momentum, sometimes at the expense of organic. "Our tagline has been, 'Certified organic, locally grown'—you don't have to choose," she said. But in practice, consumers and farmers set their own priorities. For example, Wonnacott explained, if one local farmer sells eggs from free-range hens but also feeds them GMO grain and customers think that's good enough, how can the local organic farmer charge the premium price that's needed to cover expensive, non-GMO grain?

Wonnacott is playing the long game. She believes that collaboration and mutual support are critical to sustaining agriculture in

Vermont and nudging more farmers toward organic practices. "I believe we can be both a movement builder and a bridge builder," she said. "It's allowed us to be at the table for a lot of really important conversations, and I think it was pivotal in my hall of fame award."

Andy Jones, manager of Burlington's Intervale Community Farm and former NOFA-VT board president, believes "the big tent" has served the agricultural community well. Early on, he noted, Wonnacott saw the benefit of offering technical assistance to conventional dairies that were exploring a transition to organic. She recognized that farm-to-school programs could provide markets for local and organic farmers and also teach new generations to appreciate the food. "She always wanted to build the answer 'to any problem,' said Jones. She sought 'ways to build the ag community, the rural community. She knows Vermont is stronger when everyone is successful.'"

Wonnacott understands that her successor will face challenges. NOFA-VT membership is stagnant at about 1,200 members, and this year's winter conference attendance was down across NOFA state chapters. The USDA organic integrity issues have provoked fractures within the organic community, along with public confusion and distrust. "I fear for the future of organic, the splintering that's taking place," she admitted.

Wonnacott is also concerned that new farmers don't see a need to be certified, noting that Vermont is about to see a huge land shift and transition between generations. "I really want beginning farmers to feel there's value in this movement," she said. "We need a really strong beginning-farmer wave to replace the pioneering farmers."

It's fitting in some ways that Wonnacott is navigating a transition while also helping many of the farmers with whom she started her career navigate their own. She has co-facilitated two meetings with the old guard. "It's like deep therapy for all of us," she said with a chuckle. "These are the farmers who really inspired me. I wanted to do everything I could to make their farms and their lives successful. That drive has carried me through, and I could have done it for another 30 years."

After she steps down in the spring, Wonnacott will stay involved in other ways. She's training to become an organic inspector and will do that part time. She will also help out during the pizza-oven season. But mostly, Wonnacott will focus on her health, her family—husband Harry Frank and their two grown children—and their Huntington homestead.

It's no surprise, though, that Wonnacott has not stopped dreaming up new, creative ways to support her passions. "One of my favorite things to do is long-distance walking," she said, explaining that she has solo-walked trails around the world, most recently Ireland's Dingle Way. Wonnacott envisions a statewide farm-to-farm walk to raise awareness of organic agriculture and community. The Vermont walk would not be a solo endeavor, however. With her signature warm smile Wonnacott said, "I have a great vision of hundreds of people joining me to walk for the cause."

ARMS SALES NOTIFICATION

Mr. CORKER. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale

may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is available to the full Senate, I ask unanimous consent to have printed in the RECORD at this point the notifications which have been received. If the cover letter references a classified annex, then such annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY,
Arlington, VA.

Hon. BOB CORKER,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 18-17, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Turkey for defense articles and services estimated to cost \$3.5 billion. After this letter is delivered to your office, we plan to issue a news release to notify the public of this proposed sale.

Sincerely,

CHARLES W. HOOPER,
Lieutenant General, USA, Director.
Enclosures.

TRANSMITTAL NO. 18-17

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Turkey.

(ii) Total Estimated Value:
Major Defense Equipment* \$1.9 billion
Other \$1.6 billion
Total \$3.5 billion

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE):
Four (4) AN/MPQ-65 Radar Sets.

Four (4) AN/MSQ-132 Engagement Control Stations.

Ten (10) Antenna Mast Groups.

Twenty (20) M903 Launching Stations.

Eighty (80) Patriot MIM-104E Guidance Enhanced Missile (GEM-T) with canisters.

Sixty (60) Patriot Advanced Capability-3 (PAC-3) Missile Segment Enhancement (MSE) Missiles.

Five (5) Electrical Power Plants (EPP) III.

Non-MDE includes: Also included with this request are communications equipment, tools and test equipment, range and test programs, support equipment, prime movers, generators, publications and technical documentation, training equipment, spare and repair parts, personnel training, Technical Assistance Field Team (TAFT), U.S. Government and contractor technical, engineering, and logistics support services, Systems Integration and Checkout (SICO), field office support, and other related elements of logistics and program support.

(iv) Military Department: Army.

(v) Prior Related Cases, if any: None.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: December 18, 2018.

*As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Turkey—Patriot Missile System and Related Support and Equipment

Turkey has requested the possible sale of four (4) AN/MPQ-65 Radar Sets, four (4) Engagement Control Stations, ten (10) Antenna Mast Groups (AMGs), twenty (20) M903 Launching Stations, eighty (80) Patriot MIM-104E Guidance Enhanced Missiles (GEM-T) missiles with canisters, sixty (60) PAC-3 Missile Segment Enhancement (MSE) missiles, and five (5) Electrical Power Plant (EPP) III. Also included with this request are communications equipment, tools and test equipment, range and test programs, support equipment, prime movers, generators, publications and technical documentation, training equipment, spare and repair parts, personnel training, Technical Assistance Field Team (TAFT), U.S. Government and contractor technical, engineering, and logistics support services, Systems Integration and Checkout (SICO), field office support, and other related elements of logistics and program support. The total estimated program cost is \$3.5 billion.

This proposed sale will contribute to the foreign policy and national security of the United States by improving the security of a key NATO Ally on the front lines of the fight against terrorism. Turkey is a member of and critical enabling platform for the Defeat-ISIS campaign and continues to be an essential element of our National Security Strategy and National Defense Strategy efforts to compete against great powers in both Europe and the Middle East. The TPY-2 radar site that Turkey hosts is important to the European Phased Adaptive Approach and to efforts to protect Allies and partners against growing Iranian ballistic missile threats. This sale is consistent with U.S. initiatives to provide key allies with modern systems capable of being networked to defend against regional instability. The proposed sale will enhance Turkey's interoperability with the United States and NATO, making it a more valuable partner in an increasingly important area of the world.

Turkey will use Patriot to improve its missile defense capability, defend its territorial integrity, and deter regional threats. The proposed sale will increase the defensive capabilities of the Turkey military to guard against hostile aggression and shield NATO Allies who might train and operate within Turkey's borders. Turkey should have no difficulty absorbing this system into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The prime contractors will be Raytheon Corporation in Andover, Massachusetts, and Lockheed-Martin in Dallas, Texas. The purchaser requested offsets. At this time offset agreements are undetermined and will be defined in negotiations between the purchaser and contractors.

Implementation of this proposed sale will require approximately 25 U.S. Government and 40 contractor representatives to travel to Turkey for an extended period for equipment de-processing/fielding, system checkout, training, and technical and logistics support.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

TRANSMITTAL NO. 18-17

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act

Annex Item No. vii

(vii) Sensitivity of Technology:

1. The Patriot Air Defense System contains classified CONFIDENTIAL hardware components, SECRET tactical software and CRITICAL/SENSITIVE technology. Patriot ground support equipment and Patriot missile hardware contain CONFIDENTIAL components and the associated launcher hardware is UNCLASSIFIED. The items requested represent significant technological advances for Sweden Patriot. The Patriot Air Defense System continues to hold a significant technology lead over other surface-to-air missile systems in the world.

2. The Patriot sensitive/critical technology is primarily in the area of design and production know-how and primarily inherent in the design, development and/or manufacturing data related to certain components. The list of components is classified CONFIDENTIAL.

3. Information on system performance capabilities, effectiveness, survivability, missile seeker capabilities, select software/software documentation and test data are classified up to and including SECRET.

4. If a technologically advanced adversary were to obtain knowledge of the hardware and software elements, the information could be used to develop countermeasures or equivalent systems which might reduce system effectiveness or be used in the development of a system with similar or advanced capabilities.

5. A determination has been made that Turkey can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

6. All defense articles and services listed in this transmittal have been authorized for release and export to Turkey.

CERTIFICATION PURSUANT TO § 620C(D) OF THE FOREIGN ASSISTANCE ACT OF 1961, AS AMENDED

Pursuant to Section 620C(d) of the Foreign Assistance Act of 1961, as amended (the Act), Executive Order 12163 and State Department Delegation of Authority No. 293-2, I hereby certify that the furnishing to Turkey of four Patriot systems is consistent with the principles contained in Section 620C(b) of the Act.

This certification will be made part of the notification to Congress under Section 36(b) of the Arms Export Control Act, as amended, regarding the proposed sale of the above-named articles and services and is based on the justification accompanying such notification, of which such justification constitutes a full explanation.

ANDREA THOMPSON,
Under Secretary of State.

CONFIRMATION OF JOSEPH MAGUIRE

Mr. WARNER. Mr. President, I wholeheartedly support the nomination of VADM Joseph Maguire to be the Director of the National Counterterrorism Center, NCTC. Had I been able to cast my vote today, it would have been to support this exceptional nominee.

The Director of the NCTC is one of the most important positions in the intelligence community, especially at

this critical juncture in our Nation's history. Admiral Maguire has a long and impressive record of achievement and of service to his country, and I applaud his willingness to once again return to public service after completing a Navy career that spanned 36 years, including as the commander of Naval Special Warfare Command.

The National Counterterrorism Center is the U.S. intelligence community's premier organization for tracking and countering the continuing threat from terrorism. Our country still has men and women on the frontlines in the fight against extremist groups, and they must get it right each hour of every day to ensure the safety and security of their fellow Americans.

As Admiral Maguire and I have discussed, our counterterrorism capabilities are greatly strengthened by our relationships with the allies and partners with whom we have fought shoulder-to-shoulder since September 11, 2001, in this struggle. This is why it is important for the United States to hold onto and strengthen our traditional alliances such as NATO—and not to heedlessly undermine them.

I am satisfied by the ironclad commitments Admiral Maguire gave to the Senate Intelligence Committee during his confirmation hearing to ensuring that the men and women serving under him will always be empowered to assess and analyze intelligence free from political interference. He has also committed to present these assessments to those in leadership positions free of any political considerations. In short, he has committed to “speak truth to power,” and I expect him to live up to these commitments.

This is especially important at a time when we have sometimes seen those in power unjustifiably belittle and denigrate our Intelligence Community and law enforcement agencies.

I trust that Admiral Maguire and those he leads at the NCTC will continue to selflessly work day and night—whether on the 24/7 watch floor or on the front lines, to protect the United States and our allies from the terrorist threat. I salute him for stepping up to this challenging task.

STRENGTHENING COASTAL COMMUNITIES ACT OF 2018

Mr. BARRASSO. Mr. President, today the Senate passed H.R. 5787, the Strengthening Coastal Communities Act of 2018, by unanimous consent. This legislation adds new acres to the Coastal Barrier Resources System, which Congress established through bipartisan legislation in 1982.

I yield to my distinguished colleague, the Senator from Delaware, ranking member of the Environment and Public Works Committee.

Mr. CARPER. Mr. President, I thank my distinguished colleague, the Senator from Wyoming, chairman of the Environment and Public Works Committee. The Coastal Barrier Resources